



## **CITY OF NEWPORT BEACH AVIATION COMMITTEE AGENDA**

**Committee members will participate via Zoom. Please see Special Notice regarding COVID-19 for public participation information.**

**Monday, July 27, 2020 - 5:30 PM**

***Aviation Committee Members:***

**Council Member Jeff Herdman, Chair  
Council Member Diane Dixon, Vice Chair**

**Nancy Alston  
Jeffrey Cole  
Susan Dvorak  
Alan Guenther  
Roger Ham  
Anthony Khoury  
Stephen Livingston  
Hugh Logan  
Thomas Meng  
Bonnie O'Neil  
Jack Stranberg  
Sharon Ray  
Cameron Verdi**

**Staff Members:**

**Grace K. Leung, City Manager  
Tara Finnigan, Deputy City Manager  
Aaron Harp, City Attorney  
Shirley Oborny, Executive Assistant to the City Manager**

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**SPECIAL NOTICE REGARDING COVID-19**

On March 4, 2020, Governor Newsom proclaimed a State of Emergency in California as a result of the threat of COVID-19. On March 12, 2020, Governor Newsom issued Executive Order N-25-20, which allows Aviation Committee Members to attend Aviation Committee meetings by electronic means. Please be advised that to minimize the spread of COVID-19, Aviation Committee Members may attend this meeting either electronically or telephonically. Also, please be advised that on March 17, 2020, Governor Newsom issued Executive Order N-29-20, which allows for the public to participate in any meeting of the Aviation Committee telephonically or by other electronic means. Given the health risks associated with COVID-19, the City of Newport Beach will conduct this meeting via Zoom. As a member of the public, if you would like to participate in this meeting, you can participate via the following options:

1. You can submit your questions and comments in writing for the Aviation Committee's consideration by sending them to [Aviation@newportbeachca.gov](mailto:Aviation@newportbeachca.gov). To give the Aviation Committee adequate time to review your questions and comments, please submit your written comments by Friday, July 24, 2020, at 3:30 p.m. All emails will be made part of the record.
2. You can connect with a computer by joining through Zoom. Click the link below to register for the meeting using a valid email address. You will receive a confirmation email allowing you to join the meeting:  
[https://zoom.us/webinar/register/WN\\_dGITfEwRLyD65XGUqjpw](https://zoom.us/webinar/register/WN_dGITfEwRLyD65XGUqjpw).
3. Or you may connect by Phone/Audio Only by calling: 669-900-9128. The meeting ID is 948 4687 7598#

Please know that it is important for the City to allow public participation at this meeting. While the City does not expect there to be any changes to the above process for participating in this meeting, if there is a change, the City will post the information as soon as possible to the City's website.

**NOTICE REGARDING PRESENTATIONS REQUIRING USE OF CITY EQUIPMENT**

Any presentation requiring the use of the City of Newport Beach's equipment must be submitted to the City Manager's Office 24 hours prior to the scheduled meeting.

I. **CALL MEETING TO ORDER - Council Member Jeff Herdman, Chair**

II. **ROLL CALL**

III. **APPROVAL OF MINUTES**

[Minutes - February 24, 2020](#)

IV. **CURRENT BUSINESS**

1. Introduction of Consultants - Tara Finnigan, Deputy City Manager

\*Channon Hanna, Carpi & Clay Government Relations

\*Kevin Karpe, Diverse Vector Aviation

2. GAIP Ad Hoc Review of Fixed Base Operator Proposals - Ad Hoc Committee Members Jeff Cole, Sharon Ray and Steve Livingston

**Recommendations:**

1. Review and approve the GAIP Ad Hoc Committee's findings.
2. Recommend that the City Council uphold and communicate the findings to the County of Orange.

[Staff Report](#)

[Ad Hoc Committee Evaluation](#)

3. Government Relations Ad Hoc Committee Membership

**Recommendation:**

Approve the addition of Committee Member Sue Dvorak to the Government Relations Ad Hoc Committee.

[Staff Report](#)

4. Coastal Orange County Aircraft Noise Mitigation Task Force Meeting

Recap - Chair Jeff Herdman

5. John Wayne Airport Update - Nick Gaskins, Manager,  
Access & Noise Office, John Wayne Airport

V. **PUBLIC COMMENTS ON NON-AGENDA ITEMS**

*Public comments are invited on agenda and non-agenda items generally considered to be within the subject matter jurisdiction of the Aviation Committee. Speakers must limit comments to three (3) minutes. Before speaking, we invite, but do not require, you to state your name for the record. The Aviation Committee has the discretion to extend or shorten the speakers' time limit on agenda or non-agenda items, provided the time limit adjustment is applied equally to all speakers.*

VI. **ITEMS FOR THE NEXT MEETING'S AGENDA**

VII. **NEXT MEETING - August 24, 2020, 5:30 p.m.**

VIII. **ADJOURNMENT**



**CITY OF NEWPORT BEACH**  
MINUTES of the  
**AVIATION COMMITTEE**  
(draft until approved by the Committee)

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MEETING DATE & LOCATION: **Monday, February 24, 2020, 5:30 p.m.** at the  
OASIS Senior Center, 801 Narcissus Ave., Newport Beach, CA 92625

**ATTENDANCE:**

Committee membership:

Council Member Jeff Herdman, Chairman  
Council Member Diane Dixon, Vice Chairman  
Nancy Alston – SPON representative  
Jeffrey Cole – District 6  
Susan Dvorak – CAANP representative  
Alan Guenther – District 1  
Roger Ham – Newport Coast representative  
Anthony Khoury – AWG representative  
Stephen Livingston – General Aviation  
Hugh Logan – District 7  
Thomas Meng – District 4  
Bonnie O'Neil – District 3  
Jack Stranberg – Member at Large  
Sharon Ray – District 2  
Cameron Verdi – District 5

Staff: City Manager Grace Leung, Deputy City Manager Tara Finnigan, Executive Assistant to the City Manager Shirley Oborny, Consultant Tom Edwards

**I. ALL MEETING TO ORDER**

Chairman Herdman called the meeting to order at 5:32 p.m. He welcomed Susan Dvorak to the Aviation Committee (Committee) and introduced Laura Oatman and Zac Commins from Congressman Rouda's office.

**II. ROLL CALL**

Vice Chairman Dixon and Committee Member O'Neil were absent.

**III. APPROVAL OF MINUTES  
January 27, 2020 Minutes**

**Motion** to approve the minutes of the January 27, 2020 meeting as presented was made by Committee Member Khoury and seconded by Committee Member Logan. The motion carried unanimously with Vice Chairman Dixon and Committee Member O'Neil absent.

**IV. CURRENT BUSINESS**

- a) **Early 2020 Community Outreach Plan.** The Community & Outreach Subcommittee has developed a community outreach plan for the Aviation Committee's consideration that focuses on the development and implementation of six communication tools and tactics.

Recommended Action: Approve the recommended Committee Outreach Plan.

Committee Member Khoury presented the Community Outreach Plan amended February 24, 2020 (see attached) and reviewed the details of the plan.

In response to questions, Chairman Herdman and Deputy City Manager Finnigan advised that a presentation about aviation issues will be available for Committee members to share with community groups, a program to outreach to high school students is being developed, and City staff will work on social media posts and articles for distribution to organizations for their newsletters.

Committee Member Alston suggested staff work with the PTAs for outreach to students, recommended a City aviation newsletter, and noted a utility bill insert wouldn't be sent to those who use automatic payments.

Dennis Bress recommended staff review Costa Mesa's newsletter and use of Constant Contact.

**Motion** to approve the proposed Community Outreach Plan was made by Committee Member Cole and seconded by Committee Member Logan. The motion carried unanimously with Vice Chairman Dixon and Committee Member O'Neil absent.

- b. Aviation Committee Priorities for Calendar Year 2020. At its January 27 meeting, the Aviation Committee reviewed a draft list of priorities for calendar year 2020. Committee members desired additional time for the subcommittees to discuss and refine the priorities. A revised list of priorities, incorporating the suggestions of three Subcommittees, has been prepared for the Committee's review and approval.**

Recommended Action: Adopt the revised list of Aviation Committee priorities for 2020.

Deputy City Manager Finnigan presented the staff report and attachments (see attached).

Chairman Herdman advised that, based on his meeting with Federal Aviation Administration (FAA) representatives and Congressman Rouda, the FAA representatives are willing to work with the City of Newport Beach on initiatives such as Priority 1 and Priority 4. Congressman Rouda indicated during the meeting that he is a cosigner of legislation that addresses airplane noise.

Committee Member Meng could not support Priority 2 because he feels light dispersion is a political issue. He supported flight paths at the maximum altitude and in one area. Committee Member Alston explained that light dispersion would slightly expand flight paths over a neighborhood rather than relocate flight paths. Chairman Herdman indicated dispersion would provide some relief for an impacted neighborhood but would create noise in areas that have not experienced noise previously. The FAA is studying the use of performance-based navigation to disperse flight tracks while maintaining efficiency and safety. An example of light dispersion would be spreading flight paths from east to west across Balboa Island.

Committee Member Khoury relayed that more flights are coming, and the noise will increase. Committee Member Alston advised that there has been a significant increase in the number of flights from 2005 to the present because of the increasing number of passengers. With implementation of NextGEN, aircraft altitudes have decreased.

Deputy City Manager Finnigan reported she is communicating with Congressman Rouda's office on a tax incentive program for air carriers to transition their fleets to quieter aircraft sooner.

Committee Member Guenther noted only 10 percent of the 130 average weekday departures use the latest technology, and the difference in noise levels is significant at 5-8 decibels.

Committee Member Alston indicated Los Angeles International Airport (LAX), Logan International Airport, and some other airports are preparing incentive programs. Deputy City Manager Finnigan added that Justin Cook with HMMH is working with airports in Los Angeles and San Diego on similar programs.

Committee Member Logan recommended asking for a flight altitude of 5,000 feet and pushing for a higher altitude. Chairman Herdman explained that an altitude of 5,000 feet is allowed, but the City has to work with the airlines to fly at that altitude.

Committee Member Dvorak wondered why noise violations are averaged rather than per event and suggested a priority to establish a more accurate way to measure noise.

Committee Member Cole proposed adding “quietest” to “technologically advanced” in Priority 3.

In reply to Committee Member Ray's question, Deputy City Manager Finnigan advised that the noise monitors were updated about three years ago.

Committee Member Logan noted landing fees cannot be used to incentivize noise reduction.

Committee Member Stranberg suggested Priority 3 state, “develop and advocate for local, state, and federal policies “and strategies” that incentivize airlines.

Chairman Herdman announced the Committee would hear the General Aviation Improvement Plan (GAIP) Subcommittee report and return to discussion of the priorities.

Dennis Bress thanked staff and Congressman Rouda's office for facilitating the meeting with the FAA. He expressed his support for light dispersion.

Linda Kinsey remarked that light dispersion is not sufficient for residents of Balboa Island and the east side of the bay.

Jim Mosher inquired whether dispersion of flights in time would be a goal. The quieter aircraft do not register on the existing noise monitors. More thorough monitoring is needed to obtain a baseline for quieter aircraft so that the Committee can see if future efforts reduce noise.

In response to questions, Nik Gaskins explained that incentivizing quieter engines would be a violation of ANCA as economic discrimination. Chairman Herdman clarified that airlines can be recognized or thanked publicly for noise-reduction efforts.

Committee Member Stranberg believed Mr. Mosher's comment about time factors is embedded in Priority 2.

Deputy City Manager Finnigan conferred with Committee Member Dvorak that language for Priority 5 could be “support legislation focused on reducing overflight noise and pollution”.

**Motion** to approve the Aviation Committee Priorities for Calendar Year 2020 as revised was made by Committee Member Khoury and seconded by Committee Member Ray. The motion carried with Committee Member Meng voting no and Vice Chairman Dixon and Committee Member O'Neil absent.

## **V. SUBCOMMITTEE REPORTS**

### **1. Technical/Departures**

None

### **2. Government Relations**

Committee Member Logan advised that the subcommittee reviewed the FAA's recommendation to form a roundtable but felt a roundtable would be too large to act efficiently. The subcommittee proposes a task force composed of nine people who represent the views of Newport Beach, the community, Costa Mesa, JWA management, and carriers. The task force would focus on noise and pollution. Initially, the task force would not include representatives from all corridor cities.

Committee Member Alston added that the subcommittee will monitor all relevant legislation.

Chairman Herdman advised that Congressman Rouda has offered to help organize a task force, which could be composed of either Barry Rondinella or Eric Freed of JWA, Chair Michelle Steel of the Orange County Board of Supervisors, Nancy Young of Airlines for America, Laguna Beach, Costa Mesa, Huntington Beach, Newport Beach, the FAA Ombudsman, and Rebecca Coynton from DC.

Dennis Bress expressed pleasure with the signs of progress and the possibilities of working with the FAA.

### **3. Communication & Outreach**

None

### **4. General Aviation Improvement Plan (GAIP)**

Committee Member Cole reported the Airport received the Fixed Base Operator (FBO) proposals in December and is reviewing them. The subcommittee has created a matrix to review and rank each proposal. The subcommittee will have only a few days to review the proposals between the March 27 publication date and the Airport Commission's April 1 hearing date. The number of proposals submitted, whether complete or partial, is unknown.

Chairman Herdman noted the Board of Supervisors and the City Council would meet on April 14.

Tom Edwards indicated the March 27 publication date assumes the April 1 Airport Commission hearing goes forward. The language of the resolution determines what information will be released and when.

Jim Mosher commented that the Brown Act requires publication of the Airport Commissioners' packet when the Commissioners receive it.

In answer to Lori Petry's question, Chairman Herdman said that the evaluators and the criteria for the proposals are unknown.

Dennis Bress expressed dismay with the situation and recommended the City request additional time to review the proposals.

Committee Member Logan did not believe the proposals would be provided to the Committee until they have been graded.

[The Committee returned to Item 4b.]

**VI. PUBLIC COMMENTS ON NON-AGENDA ITEMS**

Dennis Bress advocated for a tunnel connection from Ontario to Anaheim ARTIC and wanted the County to conduct a feasibility study of a tunnel.

Lori Petry suggested the task force include a representative of Ontario International Airport.

Jim Mosher suggested the task force include citizen representatives from coastal cities and a city north of JWA.

Chairman Herdman advised that he and Vice Chairman Dixon will meet with Supervisor Steel to discuss initiatives and request a boring study.

**VII. ITEMS FOR THE NEXT MEETING'S AGENDA**

None

**VIII. NEXT MEETING – March 23, 2020, 5:30 p.m. (Civic Center Community Room)**

**IX. ADJOURNMENT**

Chairman Herdman adjourned the meeting at 7:19 p.m.

Action Plan				
Strategies	Tactic/Tool	Audience	Responsible Person(s)	Date(s) or Frequency
1. Reestablish a baseline of understanding of key airport issues among Newport Beach residents and stakeholders through public outreach and education.	<b>Community Newsletters</b>	NB Community	Committee, Staff	3x/year
	<b>"Speakers Bureau" (HOAs, Chamber, Rotary)</b>	NB Community	Committee	As requested
	<b>Utility Bill Insert</b>	City Utility Customers	Committee, Staff	3x/year; 3/2020 first insert
	<b>Educational Videos</b>	NB Community	Staff, Consultant	Spring 2020
	<b>High School Outreach</b>	NB Students	Student rep, Tara, Council	April 2020
	<b>Airport Forums and Workshops</b>	NB Community	Committee, Staff	As Needed
2. Communicate the need for continuing to work to limit the impacts of JWA on our community and build support for the proposed solution(s).	<i>City JWA-related Web pages</i>	Web visitors	Staff (Tara, Melanie, John)	Monthly
	<i>Newport Navigator</i>	Residents	Staff (Tara, John),	As needed
	<i>Media Relations</i>	Media	John /City Mgr Office,	As needed
	<i>Council Announcements</i>	Attendees, viewers	Council Members	As Needed
	<i>Nextdoor</i>	Residents	Staff (John, Tara, Melanie)	As Needed
	<i>Social Media</i>	Followers	Staff (John, Melanie)	As Needed
3. Replace misinformation with clear, fact-based messages about the airport, its impacts and proposed solutions.				

KEY:

Early 2020 Communication Priorities

Other Communication Tactics

Staff support for communication tasks will be provided by the City Manager's Office - Tara Finnigan, John Pope and Melanie Franceschini.





**CITY OF**

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# **NEWPORT BEACH**

## **Aviation Committee Staff Report**

February 24, 2020

**TO:** CHAIR AND MEMBERS OF THE AVIATION COMMITTEE

**FROM:** Grace K. Leung, City Manager - 949-644-3001,  
gleung@newportbeachca.gov

**PREPARED BY:** Tara Finnigan, Deputy City Manager,  
tfinnigan@newportbeachca.gov

**PHONE:** 949-644-3035

**TITLE:** Aviation Committee Priorities for Calendar Year 2020

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**ABSTRACT:**

At its January 27 meeting, the Aviation Committee reviewed a draft list of priorities for calendar year 2020. Committee members desired additional time for the subcommittees to discuss and refine the priorities. A revised list of priorities, incorporating the suggestions of three Subcommittees, has been prepared for the Committee's review and approval.

**RECOMMENDATION:**

Adopt the revised list of Aviation Committee priorities for 2020.

**DISCUSSION:**

At its January 27 meeting, the Aviation Committee (Committee) reviewed a draft list of priorities proposed by Committee Chair Jeff Herdman to guide the work of the Committee and its subcommittees this calendar year. (The January 27 staff report is included as Attachment A.) The Committee desired additional time for its subcommittees to review and refine the priorities.

The Technical Matters/Departures, Government Relations and General Aviation Improvement Program Subcommittees discussed the proposed priorities at their recent, respective subcommittee meetings. Each subcommittee provided suggested changes or additions. Attachment B is a list of the priorities proposed on January 29 and the changes and additions suggested by the subcommittees.

A revised list of priorities, that incorporates many of the suggested changes, has been prepared for the Committee's further discussion, refinement and approval. (A redline is also included as Attachment C.)

1. Work toward increasing altitudes to a minimum of 4,000 feet as early as possible during departures.

2. Pursue the “light dispersion” of flights in order to help bring some relief to those residents most impacted by the current departure paths.
3. Develop and advocate for local, state and federal policies that incentivize air carriers to transition their fleets and bring the most technologically advanced aircraft to John Wayne Airport.
4. Identify the quietest, safest and most efficient departure procedure technologically possible that will be approved by the FAA.

The priorities are not intended to replace any projects currently in progress nor limit the Committee’s work should other ideas or issues arise that need to be addressed this year.

The Committee can recommend further amendments or adopt the priorities in their current form.

**NOTICING:**

The agenda item has been noticed according to the Brown Act (72 hours in advance of the meeting at which the City Council considers the item).

Attachment A – January 27, 2020 Staff Report

Attachment B – Subcommittees’ Suggested Revisions to Priorities Proposed Jan. 29

Attachment C – Redline



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# **NEWPORT BEACH**

## **Aviation Committee Staff Report**

January 27, 2020  
Agenda Item No. \_\_\_\_

**TO:** CHAIR AND MEMBERS OF THE AVIATION COMMITTEE

**FROM:** Grace K. Leung, City Manager - 949-644-3001,  
gleung@newportbeachca.gov

**PREPARED BY:** Tara Finnigan, Deputy City Manager,  
tfinnigan@newportbeachca.gov

**PHONE:** 949-644-3035

**TITLE:** Adoption of Committee Priorities for Calendar Year 2020

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**ABSTRACT:**

Committee Chair Jeff Herdman desires to have the Aviation Committee agree to and work on a set of priorities this calendar year.

**RECOMMENDATION:**

Adopt the proposed list of Aviation Committee priorities for 2020.

**DISCUSSION:**

The City Council approved changes to the structure and composition of the Aviation Committee in mid-2019. The restructured Committee then formed subcommittees to enable small groups of members to accomplish work on specific focus areas approved by the Committee, between its regularly scheduled meetings. Members now serve on at least one of the following subcommittees: Technical Matters / Departures, Government Relations, Communication & Education, and General Aviation Improvement Program.

Committee Chair Jeff Herdman has proposed four priorities, all focused on reducing aircraft noise, to guide the work of the Aviation Committee and its subcommittees in 2020:

1. Work toward increasing altitudes to 4,000 feet over Balboa Island and the Balboa Peninsula.
2. Pursue the "light dispersion" of flights in order to help bring some relief to those residents most impacted by the current departure paths.
3. Ask air carriers to voluntarily wait until after an aircraft crosses the coastline to reapply power (instead of once reaching 3,000 feet altitude).
4. Further develop and advocate for state and federal policies that incentivize air carrier fleet transition.

The priorities are not intended to replace any projects currently in progress nor limit the Committee's work should other ideas or issues arise that need to be addressed this year.

Chair Herdman would like the Committee to discuss the proposed priorities. The Committee can recommend amendments or adopt the priorities in their current form.

**NOTICING:**

The agenda item has been noticed according to the Brown Act (72 hours in advance of the meeting at which the City Council considers the item).

## Attachment B

### Subcommittees' Suggested Revisions to Priorities Proposed in January 29

The following is a list of the priorities initially proposed on January 29 and alternatives suggested by the subcommittees.

1. Work toward increasing altitudes to 4,000 feet over Balboa Island and the Balboa Peninsula.

#### Subcommittees' Suggestions:

- Work toward increasing altitudes to a minimum of 4,000 feet.
- Work toward increasing altitudes to a minimum of 4,000 feet at the nearest possible point on the departure.
- Work toward increasing altitudes to a minimum of 4,000 feet as soon as possible.
- Work toward incentivizing increased altitudes to 4,000 feet over Balboa Island and the Balboa Peninsula.

2. Pursue the "light dispersion" of flights in order to help bring some relief to those residents most impacted by the current departure paths.

#### Subcommittees' Suggestions:

- Pursue the "light dispersion" of flights, using the satellite-based system, in order to help bring some relief to those residents most impacted by the current departure paths.
- ~~Pursue the "light dispersion" of flights in order to help bring some relief to those residents most impacted by the current departure paths.~~ (Recommendation was to strike this priority.)

3. Ask air carriers to voluntarily wait until after an aircraft crosses the coastline to reapply power (instead of once reaching 3,000 feet altitude).

#### Subcommittees' Suggestions:

- ~~Ask air carriers to voluntarily wait until after an aircraft crosses the coastline to reapply power (instead of once reaching 3,000 feet altitude).~~ (Recommendation was to strike this priority.)
- Ask air carriers to voluntarily wait until after an aircraft crosses the coastline to reapply power.

4. Further develop and advocate for state and federal policies that incentivize air carrier fleet transition.

#### Subcommittees' Suggestions:

- Further develop and advocate for state and federal policies that incentivize air carriers to bring the most technologically advanced aircraft to John Wayne Airport.
- Further develop and advocate for local, state and federal policies that incentivize air carrier fleet transition.

**Additional Priorities Suggested**

5. Establish a new departure procedure that is the most efficient, safest and quietest, technologically possible, that will be approved by the FAA.
6. Identify incentives for air carriers to bring the most technologically advanced aircraft into the John Wayne Airport fleet.

## Attachment C

### Proposed Aviation Committee Priorities - Redline

1. Work toward increasing altitudes to a minimum of 4,000 feet ~~over Balboa Island and the Balboa Peninsula as early as possible during departures.~~
2. Pursue the “light dispersion” of flights in order to help bring some relief to those residents most impacted by the current departure paths.
- ~~3. Ask air carriers to voluntarily wait until after an aircraft crosses the coastline to reapply power (instead of once reaching 3,000 feet altitude).~~
3. ~~Further d~~Develop and advocate for local, state and federal policies that incentivize air carrier's ~~fleet transition to transition their fleets and bring the most technologically advanced aircraft to John Wayne Airport.~~
4. Identify the quietest, safest and most efficient departure procedure technologically possible that will be approved by the FAA.

1. ——— Work toward increasing altitudes to a minimum of 4,000 feet as soon as early as possible during departures.
2. ——— Pursue the “light dispersion” of flights in order to help bring some relief to those residents most impacted by the current departure paths.
3. ——— Develop and advocate for local, state and federal policies that incentivize air carriers to transition their fleets and bring the most technologically advanced aircraft to John Wayne Airport.
4. ——— Identify the quietest, safest and most efficient departure procedure technologically possible that will be approved by the FAA.





**CITY OF**

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# **NEWPORT BEACH**

## **Aviation Committee Staff Report**

July 27, 2020

**TO:** CHAIR AND MEMBERS OF THE AVIATION COMMITTEE

**FROM:** Grace K. Leung, City Manager - 949-644-3001,  
gleung@newportbeachca.gov

**PREPARED BY:** Tara Finnigan, Deputy City Manager,  
tfinnigan@newportbeachca.gov

**PHONE:** 949-644-3035

**TITLE:** GAIP Ad Hoc Review of Fixed Base Operator Proposals

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### **ABSTRACT:**

On July 9, the County of Orange made certain materials related to the responses it received for its Request for Proposals for Fixed Base Operators at John Wayne Airport (JWA) available for public review. The Aviation Committee's General Aviation Improvement Program (GAIP) Ad Hoc Committee has reviewed the materials and conducted brief question and answer sessions with each respondent. The Ad Hoc Committee evaluated the respondents' proposed plans according to how closely they align with the City's goals for the JWA General Aviation Improvement Program (GAIP). The findings are summarized in the attachment to this report.

### **RECOMMENDATIONS:**

1. Review and approve the GAIP Ad Hoc Committee's findings.
2. Recommend that the City Council uphold and communicate the findings to the County of Orange.

### **DISCUSSION:**

#### **Background**

The County of Orange (County) intends to modernize the general aviation facilities at John Wayne Airport (JWA). The GAIP provides the framework for updating these facilities.

The City of Newport Beach (City) has closely followed the progression of the GAIP for several years in furtherance of the City's long-held position that it will "support any plan or project that maintains, and oppose any plan or project that proposes any significant changes to, the existing level of general aviation operations, [or] the current level of general aviation support facilities . . ." at JWA. (See, Council Policy A-17, Section E, Subsection 4).

The City and members of the Newport Beach community have, during the County's GAIP review and approval process, opposed changes that would adversely affect the mix of general aviation aircraft at the airport by reducing the presence of lighter GA aircraft and introducing more of the noisier GA jet operations, as such changes could eventually increase overflight noise and air quality impacts for city residents.

As the GAIP moved through the County's environmental review process, the City strongly advocated for a plan that, once built, would result in the least amount of adverse impacts on Newport Beach and surrounding communities. The City sought a plan that would:

1. Preserve the current balance of small planes and GA jets (the "GA mix")
2. Build the maximum number of individual hangars while preserving the current ratio of 40-, 50- and 60-foot hangars.
3. Move regularly scheduled commercial operations such as JetSuiteX to the airport's main terminal.
4. Not include a General Aviation Facility.

Thus, the City and local community groups expressed serious concerns when JWA staff recommended a project alternative that we believed would have the most noise and air quality impacts on our community and the other communities surrounding the airport. The Board of Supervisors ultimately found a compromise solution and adopted a plan for the GAIP that preserves space at the airport for general aviation propeller aircraft.

The approved plan sets aside more than 34 acres, the majority of the space available for general aviation, for the smaller and quieter planes. Further, it includes land use and lease restrictions on certain airport parcels to preserve these areas for smaller general aviation aircraft and limits the size of aircraft that can be stored on them for many years to come. The County's plan, adopted with the certification of the Environmental Impact Report in June 2019, includes two, full-service Fixed Base Operators (FBOs) and one new and one existing limited-service FBO. (FBOs are the private companies that provide services to the general aviation community.) Over Newport Beach's previously stated objections, the County's plan includes a General Aviation Facility (GAF); a space used for processing international general aviation passengers. The County did agree, however, to impose limits on the GAF's hours of operation.

A key component of the program involves determining what FBOs will be selected to enter into long-term leases with the County and eventually build out and operate the full- and limited-service facilities that serve the airport's general aviation users. The County issued the Request for Proposals for Fixed Base Operators at John Wayne Airport (JWA) in the fall of 2019 and the responses were due in December 2019. After an initial review of the proposals, the County asked some of the respondents to amend their proposals to better align with aspects of the project EIR. The amendments were due in the spring of 2020. A County-appointed panel then reviewed and scored the proposals.

In keeping with the Board's commitment to release certain portions of the proposals for public review in advance of the Board's selection of the FBOS, the County released the evaluation panel's scores, each respondent's conceptual renderings/layouts, and each respondent's responses to the questionnaire that was included in the RFP. The questionnaire contained questions on subjects of particular interest to the Newport Beach community, such as the respondents' proposed hours of operation for the FBO. (The documents can be found at [ocair.com/generalaviation/gaimprovement](http://ocair.com/generalaviation/gaimprovement).)

The County has outlined the following process for its review and selection of the FBOs. The OC Airport Commission is scheduled to consider the item on August 5 and the Board of Supervisors is scheduled to consider the item on August 11. At the August 11 meeting, JWA staff will ask the Board to select a respondent for each available site. County staff will return to the Board after negotiations with the selected respondents are completed for the approval of the final leases.

### **GAIP Ad Hoc Committee Review**

The GAIP Ad Hoc committee is comprised of Aviation Committee members Jeff Cole, Steve Livingston and Sharon Ray. Council Member Diane Dixon, who also serves as Vice Chair of the Aviation Committee, assisted with the Ad Hoc's review.

The Ad Hoc committee members individually reviewed the documents provided by the County and then collectively conducted brief question and answer sessions with each respondent. It should be noted that all respondents accepted the Ad Hoc's invitation without reservation and several commented, during their discussions with the Ad Hoc, their desire to be responsive to Newport Beach's stated interests as they developed their proposals.

After the information-gathering process was completed, the Ad Hoc discussed and analyzed its findings in terms of how well each respondent's plan aligns with the goals the City has advanced for the GAIP. Their findings are summarized in the attached chart, titled Ad Hoc Committee Evaluation. For the full-service FBO proposals for the Northeast and Northwest parcels, the Ad Hoc considered and evaluated the following:

1. Does the proposed plan maintain the current balance of small GA aircraft and GA jets (aka, the "GA mix")?
2. Does the respondent intend to build the maximum number of individual hangars while preserving the current ratio of 40-, 50- and 60-foot hangars?
3. Does the proposed plan exclude a general aviation facility?
4. If the proposed plan includes a general aviation facility, did the respondent propose limited hours of operation?
5. What regular business hours has the respondent proposed for its FBO?
6. Does the respondent's plan exclude regularly scheduled commercial service from operating out of its FBO?

Further, the committee noted any programs or proposals for noise abatement, such as "fly quiet" or pilot education programs, raised by the respondents.

While the operations of limited service FBOs generally result in less noise impacts to the surrounding communities, the committee did review each of the proposals received and evaluated them based on how they sought to maintain the GA mix at the airport, provided hanger space for small GA aircraft and their proposed hours of operation.

The attached spreadsheet lists the committee's findings as to whether or not a respondent's plan aligns with the City's goals.

### **Next Steps**

The Ad Hoc Committee will present its findings to the full Aviation Committee on July 27. On July 28, the City Council will review the information provided to the Aviation Committee and City staff will relay any additional comments provided by the committee during the July 27 meeting. Staff will ask the Council to authorize the Mayor to send a letter to the County summarizing the findings.

### **NOTICING**

The agenda item has been noticed according to the Brown Act (72 hours in advance of the meeting at which the City Council considers the item).

### **Attachment:**

Ad Hoc Committee Evaluation

Ad Hoc Committee Evaluation of Fixed Base Operator Proposals

Does the Proposal Comply With the City's Goals for the General Aviation Improvement Program?

Full Service Northeast

	Maintain Current GA Balance	Build Max # Individual Hangars	General Aviation Facility Excluded	General Aviation Facility Hours Limited	FBO Hours Limited	Regularly Scheduled Commercial Ops Excluded	Noise Abatement Programs
ACI Jet	Y	Y	N	Y	Y+	Y	Y
Clay Lacy Aviation	Y	Y	Y	NA	Y	Y	Y+
OC Aviation Partners / Million Air	Y	Y	N	Y	Y	N	Unknown

Full Service Northwest

	Maintain Current GA Balance	Build Max # of Individual Hangars	General Aviation Facility Excluded	General Aviation Facility Hours Limited	FBO Hours Limited	Regularly Scheduled Commercial Ops Excluded	Noise Abatement Programs
Atlantic Aviation	Y	Y	N	Y	Y	Y	Y+
Clay Lacy Aviation	Y	Y	Y	NA	Y	Y	Y+
Jet Aviation	Y	Y	N	Y	Y	Y	Unknown
OC Aviation Partners / Million Air	Y	Y	N	Y	Y	N	Unknown

Limited Service

	Maintain Current GA Balance	Build Max # of Individual Hangars	Hours of Operation
American Aircraft	Y	Y	Y
Jay's	Y	Y	Y

Key	
Y - Yes	Y+ - Yes, with added benefits
N - No	NA - Not Applicable
Aligns with City's Goals	



**CITY OF**

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# **NEWPORT BEACH**

## **Aviation Committee Staff Report**

July 27, 2020

**TO:** CHAIR AND MEMBERS OF THE AVIATION COMMITTEE

**FROM:** Grace K. Leung, City Manager - 949-644-3001,  
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**PREPARED BY:** Tara Finnigan, Deputy City Manager,  
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**PHONE:** 949-644-3035

**TITLE:** Government Relations Ad Hoc Committee Membership

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**ABSTRACT:**

Staff is recommending the addition of Committee Member Sue Dvorak to the Government Relations Ad Hoc Committee.

**RECOMMENDATION:**

Approve the addition of Committee Member Sue Dvorak to the Government Relations Ad Hoc Committee.

**DISCUSSION:**

The Government Relations Ad Hoc Committee is currently comprised of Committee Members Nancy Alston, Hugh Logan and Cameron Verdi. Staff is recommending the addition of Committee Member Sue Dvorak to this subcommittee. Ms. Dvorak joined the Aviation Committee after the initial Ad Hoc appointments were made and has expressed an interest in being a member of this subcommittee.

**NOTICING:**

The agenda item has been noticed according to the Brown Act (72 hours in advance of the meeting at which the City Council considers the item).