



## **CITY OF NEWPORT BEACH AVIATION COMMITTEE AGENDA**

**Committee members will participate via Zoom. Please see Special Notice regarding COVID-19 for public participation information.**

**Monday, February 22, 2021 - 5:30 PM**

***Aviation Committee Members:***

**Council Member Diane Dixon, Chair  
Council Member Noah Blom, Vice Chair**

**Nancy Alston - SPON Representative  
Jeffrey Cole - District 6  
Susan Dvorak - CAANP Representative  
Alan Guenther - District 1  
Roger Ham - Newport Coast Representative  
Anthony Khoury - AWG Representative  
Stephen Livingston - General Aviation  
Hugh Logan - District 7  
Thomas Meng - District 4  
Bonnie O'Neil - District 3  
Jack Stranberg - Member At Large  
Sharon Ray - District 2  
Cameron Verdi - District 5**

**Staff Members:**

**Grace K. Leung, City Manager  
Tara Finnigan, Deputy City Manager  
Aaron Harp, City Attorney  
Shirley Oborny, Executive Assistant to the City Manager**

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**SPECIAL NOTICE REGARDING COVID-19**

On March 4, 2020, Governor Newsom proclaimed a State of Emergency in California as a result of the threat of COVID-19. On March 12, 2020, Governor Newsom issued Executive Order N-25-20, which allows Aviation Committee Members to attend Aviation Committee meetings by electronic means. Please be advised that to minimize the spread of COVID-19, Aviation Committee Members may attend this meeting either electronically or telephonically.

Also, please be advised that on March 17, 2020, Governor Newsom issued Executive Order N-29-20, which allows for the public to participate in any meeting of the Aviation Committee telephonically or by other electronic means. Given the health risks associated with COVID-19, the City of Newport Beach will conduct this meeting via Zoom. As a member of the public, if you would like to participate in this meeting, you can participate via the following options:

1. You can submit your questions and comments in writing for the Aviation Committee's consideration by sending them to [Aviation@newportbeachca.gov](mailto:Aviation@newportbeachca.gov). To give the Aviation Committee adequate time to review your questions and comments, please submit your written comments by Monday, February 22, at 10 a.m. All emails will be made part of the record.

2. You can connect with a computer by joining through Zoom. Click the link below to register for the meeting using a valid email address. You will receive a confirmation email allowing you to join the meeting:

[https://zoom.us/webinar/register/WN\\_BFfrSi5xRues0Czhdtx8FA](https://zoom.us/webinar/register/WN_BFfrSi5xRues0Czhdtx8FA)

Or you may connect by Phone/Audio Only by calling: 1-669-900-9128. The meeting ID is  
948 0917 7086#

Please know that it is important for the City to allow public participation at this meeting. While the City does not expect there to be any changes to the above process for participating in this meeting, if there is a change, the City will post the information as soon as possible to the City's website.

**NOTICE REGARDING PRESENTATIONS REQUIRING USE OF CITY EQUIPMENT**

Any presentation requiring the use of the City of Newport Beach's equipment must be submitted to the City Manager's Office 24 hours prior to the scheduled meeting.

I. **CALL MEETING TO ORDER**

II. **ROLL CALL**

III. **APPROVAL OF MINUTES**

[Draft minutes - January 25, 2021](#)

IV. **CURRENT BUSINESS**

1. Consultants Reports

a. Channon Hanna, Carpi & Clay, will provide an update on federal matters.

b. Cori Takkinen, Townsend Public Affairs, will provide an update on County of Orange matters.

c. Kevin Karpe, Diverse Vector Aviation, will provide an update on the projects he is working on for the City.

2. Sunsetting of Ad Hoc Committees - Tara Finnigan

The Aviation Committee formed four Ad Hoc committees in 2019 to accomplish specific assignments. The assignments have been completed and the four Ad Hocs have sunset.

[Staff Report](#)

3. Government Relations Plan Approval - Tara Finnigan

The Aviation Committee's Government Relations Ad Hoc worked with staff and consultants on preparing an updated government relations plan specific to the City of Newport Beach's aviation-related interests.

[Staff Report](#)

[Attachment A – Government Relations Action Plan for 2021-2023](#)

[Attachment B – Airport/Aviation Government Relations Plan for 2021-2023](#)

4. Approved 2021 Priorities - Tara Finnigan

At its January 25, 2021 meeting, the Aviation Committee approved a list of priorities on which to focus its efforts during the calendar year.

[Staff Report](#)

[Attachment - 2021 Aviation Committee Priorities](#)

5. 2021 Ad Hoc Committee Assignments - Tara Finnigan

Committee Chair Dixon and Vice Chair Blom reviewed the survey results and have made corresponding Committee assignments.

[Staff Report](#)

[Attachment - 2021 Aviation Committee Assignments by Focus Area and Priority](#)

**6. Preview of the Aviation Dashboard - Chair Dixon and Kevin Karpe**

Chair Dixon and Kevin Karpe will provide a preview of the dashboard being developed to track progress made toward Aviation-related goals.

**7. Highlights of February 18 Air Carrier Workshop - Grace Leung**

City Manager Grace Leung will provide information on the February 18 discussion between the air carriers and representatives of the Airport Working Group and the City of Newport Beach

**V. PUBLIC COMMENTS ON NON-AGENDA ITEMS**

*Public comments are invited on agenda and non-agenda items generally considered to be within the subject matter jurisdiction of the Aviation Committee. Speakers must limit comments to three (3) minutes. Before speaking, we invite, but do not require, you to state your name for the record. The Aviation Committee has the discretion to extend or shorten the speakers' time limit on agenda or non-agenda items, provided the time limit adjustment is applied equally to all speakers. As a courtesy, please turn cell phones off or set them in the silent mode.*

**VI. ITEMS FOR FUTURE AGENDAS**

**VII. NEXT MEETING - March 15 or 22, 2021**

**VIII. ADJOURNMENT**



**CITY OF NEWPORT BEACH**  
MINUTES of the  
**AVIATION COMMITTEE**  
(draft until approved by the Committee)

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MEETING DATE & LOCATION: **Monday, January 25, 2021, 5:30 p.m.**, Virtual meeting from Newport Beach, CA 92660.

**ATTENDANCE:**

Committee membership:

Council Member Diane Dixon, Chairman  
Council Member Noah Blom, Vice Chairman  
Nancy Alston – SPON representative  
Jeffrey Cole – District 6  
Susan Dvorak – CAANP representative  
Alan Guenther – District 1  
Roger Ham – Newport Coast representative  
Anthony Khoury – AWG representative  
Stephen Livingston – General Aviation  
Hugh Logan – District 7  
Thomas Meng – District 4  
Bonnie O'Neil – District 3  
Jack Stranberg – Member at Large  
Sharon Ray – District 2  
Cameron Verdi – District 5

Staff: City Manager Grace Leung, Deputy City Manager Tara Finnigan, City Attorney Aaron Harp, Executive Assistant to the City Manager Shirley Oborny, Consultants Kevin Karpe and Justin Cook

**I. CALL MEETING TO ORDER**

Chair Dixon called the meeting to order at 5:30 p.m.

**II. ROLL CALL**

Committee Member Bonnie O'Neil was absent.

**III. APPROVAL OF MINUTES**

**Motion** to approve the minutes of the December 7, 2020 meeting as presented was made by Committee Member Logan and seconded by Committee Member Meng. The motion carried unanimously with Committee Member O'Neil absent.

**IV. CURRENT BUSINESS**

**a. Review of 2020 Priorities and Aviation-Related Activities**

Deputy City Manager Finnigan utilized a presentation (see attached) to highlight the Aviation Committee's (Committee) accomplishments in 2020 and other aviation-related activities.

In response to Committee Member Ray's question, City Manager Leung advised that the Housing Element Update is the priority, and aviation matters will be a component of updating other Elements in the General Plan.

Dennis Bress remarked that aircraft flying R to R NADP-1 are 5-15 decibels (dB) less noisy. With the potential for housing in the Airport Area, flying R to R NADP-1 to reduce noise is critical.

In response to Jim Mosher's question, City Manager Leung indicated Congresswoman Steel has been assigned to the House Transportation and Infrastructure Committee. Chair Dixon added that the bill containing incentives for airlines to replace aging aircraft with quieter aircraft will have to be re-introduced.

Scott Cutshall, Clay Lacy Aviation, appreciated the City's, the Committee's, and the community's time and attention during the Fixed Base Operator (FBO) selection process and reiterated his commitment to work closely with the Committee in the future.

#### **b. Adoption of Committee Priorities for Calendar Year 2021**

Deputy City Manager Finnigan used a presentation (see attached) to discuss proposed 2021 Committee priorities within four functional areas.

In response to questions, Deputy City Manager Finnigan replied that Committee members could be assigned to attend airport meetings and maintain contact with FBOs. The City's consultants are involved in the noise roundtables for LAX and Burbank and Van Nuys airports. The government relations plan includes developing a relationship with the Federal Aviation Administration (FAA). The FAA's Northern California community engagement officer continues to act as the Southern California community engagement officer. Meetings with the former community engagement officer were beginning to be productive when he left the position. The City requested the STAYY departure in the 2018 Metroplex settlement. The STAYY departure follows the contours of the bay.. Kevin Karpe, Diverse Vector Aviation, added that use of the STAYY departure reduces noise for some neighborhoods. The tracks of aircraft flying the STAYY departure usually cross over the bay southwest of the East Bluff area. NADPs and instrument departures are not connected. In response to questions, Chair Dixon indicated the ad hoc committee may want to propose incentives for airlines to implement Fly Quiet Programs. Converting the Government Relations Ad Hoc Committee to a standing committee would make it subject to the Brown Act. Chair Dixon agreed to contact Congresswoman Steel to ensure she is aware of the Quiet Skies Caucus and to encourage her to participate.

Committee Member Ray volunteered to serve on a subcommittee to monitor General Aviation Improvement Program (GAIP) development and to assist with learning about noise abatement actions at other airports. Because few in the community understand the technical terms, two levels of communications may be necessary.

Committee Member Dvorak suggested the Committee review noise abatement work that led to the development of NADP-1 rather than study actions at other airports. She encouraged staff to be more vocal in County discussions and decisions. The Government Relations Ad Hoc Committee wants to convert to a standing committee because of the ongoing nature of government relations. Pursuing broader adoption of the STAYY departure may not be beneficial because the STAYY departure does not provide a significant noise reduction.

Committee Member Alston supported the City, the Committee, and other organizations monitoring JetSuiteX which is located outside the main terminal, because of security concerns.

She indicated she would forward to committee members a copy of a communication that U.S. Representatives from Los Angeles to San Francisco sent to the FAA on September 1, 2020.

Chair Dixon advised that she wants to develop a dashboard around airlines and compliance to enhance communications with the public.

Committee Member Logan encouraged the development of good relationships with the FAA and Board of Supervisors so that technical recommendations carry weight.

Committee Member Verdi suggested government relations include educating the community about the roles of the various government agencies in order to eliminate confusion and to build support.

Committee Member Cole proposed a priority of monitoring aircraft to ensure they fly over the STREL waypoints. Mr. Karpe advised that departures are consistently monitored to ensure they comply with the required routes. Committee Member Stranberg concurred that some aircraft are turning prior to the waypoints and that monitoring is needed.

Committee Member Khoury proposed a priority to encourage air carriers to use quieter equipment at John Wayne Airport (JWA), such as the 320neo or the A220. He also proposed including the development of a relationship with the FAA as another committee priority.

In response to Committee Member Logan's question, City Manager Leung indicated the goal is a reduction of 3 dB or more, but the Committee is looking at incremental reductions in noise. Committee Member Dvorak concurred with establishing a goal for noise reduction.

Committee Member Guenther noted there are ways to reduce noise by 5-15 dB, but they need more work. He suggested the Mayor send letters to Spirit and Frontier expressing appreciation for their use of quieter aircraft and to Air Canada requesting the use of quieter aircraft.

Jim Mosher suggested a critical goal is to encourage the JWA Access and Noise Office to lower the threshold for reporting noise events. Mr. Karpe reported 65 dB is the federal threshold, but California has a different threshold with the CNEL levels. Justin Cook, HMMH, interpreted Mr. Mosher's comment as the threshold for capturing events at each noise monitor and advised that different thresholds can be established with waivers.

Robert Pastore commented that not all airlines can fly the STAYY departure.

Dennis Bress advocated for the creation of a staff position dedicated to aircraft noise. The key to success is not quieter aircraft; it is 100% compliance with the R to R NADP-1.

Lisa Stanson supported use of the STAYY departure. This path may impact fewer people in Newport Beach, but it impacts people who have not been impacted previously.

Mel Beale noted the STAYY departure is more horizontal than vertical while NADP-1 and NADP-2 are vertical. Southwest and United are the only two airlines authorized to fly STAYY on NADP-1. V2 plus 20 as a minimum for two-engine aircraft is better than V2 plus 30 or 35.

In response to Linda Geller's question about the fixed base operators' hours, Chair Dixon clarified that they open their facilities before 7 a.m. for flight preparation Purposes.

Committee Member Alston supported lowering the threshold of 65 dB at noise monitors.

Committee Member Guenther remarked that corporate jets not based at the two FBOs are allowed to arrive and depart 24/7 as long as they do not exceed the noise limit. Deputy City Manager Finnigan added that the City cannot restrict General Aviation (GA) operations.

Deputy City Manager Finnigan reported that she will send committee members a survey of their interests in the priorities, and the Vice Chair and Chair will recommend assignments based on the survey. Staff will post on the City website a spreadsheet of the reports, actions, and work on priorities.

**Motion** to adopt the priorities for 2021 as amended was made by Committee Member Logan and seconded by Committee Member Ham. The motion carried unanimously with Committee Member O'Neil absent.

**V. PUBLIC COMMENTS ON NON-AGENDA ITEMS**

In response to questions from the public, Deputy City Manager Finnigan indicated that the two FBOs based at JWA have indicated they will strongly encourage their general aviation fleets to comply with the commercial curfew. Other aircraft utilize JWA without being part of an FBO. She agreed to look into a meeting with Spirit regarding quiet departures.

Dennis Bress noted the community is not aware of the fact that there are no noise limits after Noise Monitor 3. The City needs a mechanism to hold pilots accountable.

**VI. ITEMS FOR FUTURE AGENDAS**

Committee Member Alston wanted to contact the author of the MIT study that found a slower speed is the answer.

Committee Member Dvorak proposed forming an ad hoc committee to study Council Policy A-17.

**VII. NEXT MEETING – February 22, 2021**

Chair Dixon reported that most committee members prefer meeting on the third Tuesday of the month. The next meeting will be either February 16 or 22, 2021.

**VIII. ADJOURNMENT**

Chairman Dixon adjourned the meeting at 7:21 p.m.

# Review of 2020

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## Aviation-Related Activities



# 2020 Priorities

1. Work toward increasing altitudes to a minimum of 4,000 feet as early as possible during departures. – Technical/ Departures Ad Hoc reviewed
2. Pursue the “light dispersion” of flights in order to help bring some relief to those residents most impacted by the current departure paths. - Technical/ Departures Ad Hoc reviewed
3. Develop and advocate for local, state and federal policies and strategies that incentivize air carriers to transition their fleets and bring the most technologically advanced, quietest aircraft to John Wayne Airport. - H.R. 2 and standalone bill language
4. Identify the quietest, safest and most efficient departure procedure technologically possible that will be approved by the FAA. – NADP-1 identified; Technical / Departures Ad Hoc reviewing data
5. Support legislation to reduce overflight noise and pollution. – Tracked 2018 Reauthorization provisions, Quiet Skies Caucus activities, related legislation

# Other Aviation-Related Activities

- **General Aviation Improvement Program** – Ad Hoc review FBO proposals, interviewed respondents, produced ranking approved by Council, forwarded to County
- **Air Carrier Workshops** – two held; one-on-one conversations continue
- **Coastal Orange County Noise Mitigation Task Force** – Gave OC cities a seat at the table
- **Communication Ad Hoc** - Updated community outreach plan
- **Communication Materials** – 7 newsletters, space in Newport Navigator, commentaries, letters, web updates, more.
- **Government Relations Ad Hoc** - helped to identify General Aviation Fly Quiet Program components; finishing review of City's government relations plan

# Aviation Committee

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## **2021 Priority Setting**

# Four Functional Areas Proposed

1. Airport Operations & Relations
2. Community Outreach / Communication
3. Government Relations
4. Quieter Departures

# Proposed Priorities – Airport Operations and Relations

Focus	Proposed 2021 Priorities
<p>Matters pertaining to development, operations, and other commercial and general aviation activities at John Wayne Airport</p>	<ul style="list-style-type: none"><li>• Monitor General Aviation Improvement Program Development.</li><li>• Pursue Implementation of Fly Quiet Program for General Aviation.</li><li>• Conduct a comprehensive study of what other airports have done in terms of noise abatement and community relations and their success with related strategies.</li><li>• Develop relationship with JWA management and staff and better understand their operations.</li><li>• Monitor County decisions re: JWA and oppose any plan that would physically expand JWA or its operations.</li></ul>

# Proposed Priorities -Community Outreach / Communication

Focus	Proposed 2021 Priorities
<p>Matters pertaining to providing information about and involving the community in the City's aviation-related activities.</p>	<ul style="list-style-type: none"><li>• Develop monthly content for staff to share via City communication channels and Committee members to share with their neighbors / organizations.</li><li>• Implement the adopted Community Outreach Plan.</li></ul>

# Proposed Priorities - Government Relations

Focus	Proposed 2021 Priorities
<p>Matters pertaining to working with county, state and federal officials on strategies to balance airport and community needs and to advocate for the protection of our city and its environmental assets and public amenities.</p>	<ul style="list-style-type: none"><li>• Implement the City's 2021 Aviation/Airport government relations plan.</li><li>• Form Ad Hoc in Q4 2021 to review the City's Aviation/Airport government relations plan and recommend updates / changes for 2022.</li><li>• Continue to develop and advocate for local, state and federal policies and strategies that incentivize air carriers to transition their fleets to quieter, less-polluting aircraft.</li></ul>

# Proposed Priorities - Quieter Departures

Focus	Proposed 2021 Priorities
<p>Matters pertaining to the technical aspects of reducing aircraft overflight noise and pollution.</p>	<ul style="list-style-type: none"><li>• Pursue changes to the existing JWA Standard Instrument Departures to restrict speed until a point offshore, alleviating the need for increased thrust.</li><li>• Pursue broader adoption of the STAYY departure.</li><li>• Ask air carriers to reapply power after the coastline.</li></ul>





**CITY OF**

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# **NEWPORT BEACH**

## **Aviation Committee Staff Report**

February 22, 2021  
Agenda Item No. – IV.2

**TO:** Members of the Aviation Committee

**FROM:** Grace Leung, City Manager

**PREPARED BY:** Tara Finnigan, Deputy City Manager  
**PHONE:** 949-644-3035

**TITLE:** Sunsetting of Ad Hoc Committees

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### **ABSTRACT:**

In 2019, the Aviation Committee formed four Ad Hoc committees to accomplish specific assignments. The assignments have been completed and the four Ad Hocs have sunset.

### **RECOMMENDATION:**

- a) Determine this action is exempt from the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(2) and 15060(c)(3) of the CEQA Guidelines because this action will not result in a physical change to the environment, directly or indirectly;
- b) Receive and File.

### **DISCUSSION:**

In 2019, the Aviation Committee (Committee) formed four Ad Hoc committees to accomplish specific assignments.

In August 2019, the committee approved the formation of a General Aviation Improvement Program (GAIP) Ad Hoc. It was tasked with analyzing the GAIP, including the Request for Proposals, responses thereto, and proposed Lease Agreements, and providing recommendations to the Aviation Committee related thereto. The Ad Hoc's work was to terminate with the award of all GAIP-related ground leases by the County of Orange. The County awarded the leases in the fall of 2020 and therefore, the Ad Hoc sunset.

In September 2019, the Aviation Committee formed three additional Ad Hoc committees.

The Communication and Education Ad Hoc was responsible for reviewing and recommending changes to the City's community outreach and education program related to its airport and aviation efforts. The community outreach plan was approved by the Committee in February 2020. One month later, the COVID-19 pandemic led to a temporary hold on non-essential City projects and activities and elements of the plan could not be implemented. A shorter version of the plan was presented to and approved by the Committee in December 2020. This Ad Hoc completed its work and sunset.

The Matters / Departures Ad Hoc was tasked with participating in the study of departure procedures and the development of strategies that air carriers can adopt to reduce the noise and environmental impacts of their aircraft. At the Aviation Committee's December 7, 2020 meeting, the Technical Matters / Departures Ad Hoc Committee provided a year-end update of its activities. The staff report provided an overview of the work the subcommittee accomplished in reviewing and/or pursuing three of the Aviation Committee's 2020 priorities. The subcommittee met earlier this month and determined that it had no additional information or recommendations to add to its December report. Therefore, the subcommittee completed the work assigned to it by the Aviation Committee and sunset.

The Government Relations Ad Hoc was asked to review and recommend updates to the City's government relations strategy as it pertains to its airport and aviation efforts. The Ad Hoc has done so and the City of Newport Beach Airport/Aviation Government Relations Plan and Action Plan for 2021-2023 will be reviewed by the Aviation Committee at its February 22, 2021 meeting. The Ad Hoc sunset upon completion of its assignment.

**NOTICING:**

The agenda item has been noticed according to the Brown Act (72 hours in advance of the meeting at which the City Council considers the item).

**ATTACHMENTS:**

None



**CITY OF**

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# **NEWPORT BEACH**

## **Aviation Committee Staff Report**

February 22, 2021  
Agenda Item No. - IV. 3

**TO:** Members of the Aviation Committee

**FROM:** Grace Leung, City Manager

**PREPARED BY:** Tara Finnigan, Deputy City Manager  
**PHONE:** 949-644-3035

**TITLE:** Airport/Aviation Government Relations Plan

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### **ABSTRACT:**

The Aviation Committee's Government Relations Ad Hoc worked with staff and consultants on preparing an updated government relations plan specific to the City of Newport Beach's aviation-related interests.

### **RECOMMENDATION:**

- a) Determine this action is exempt from the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(2) and 15060(c)(3) of the CEQA Guidelines because this action will not result in a physical change to the environment, directly or indirectly;
- b) Approve the City of Newport Beach Airport/Aviation Government Relations Plan and Action Plan for 2021-2023.

### **DISCUSSION:**

The Aviation Committee formed the Government Relations Ad Hoc in September 2019 to review and recommend updates to the City of Newport Beach's (City) government relations strategy as it pertains to its airport and aviation efforts. The subcommittee used an existing plan that City staff drafted approximately two years ago as a starting point. It had not been previously approved by the Aviation Committee.

After reviewing the plan independently and during subcommittee meetings, the Ad Hoc worked with staff on a series of revisions to the original document's structure and content. The Aviation Committee's recently adopted 2021 Priorities have also been incorporated into the plan. Further, the City's federal lobbyist, Channon Hanna, and its local government relations representative, Cori Takkinen, also reviewed the plan and provided recommendations on format, target audiences, objectives and action items.

The City of Newport Beach Airport/Aviation Government Relations Plan for 2021-2023 is attached for the Aviation Committee's review and approval. The subcommittee recommended presenting the plan in two formats. The Government Relations Action Plan (Attachment A) is a one-page, condensed version of the plan that includes the steps toward meeting the plan's objectives and those responsible for accomplishing those

tasks. The full plan (Attachment B) provides details such as the focus areas and target audiences.

It should be noted that the plan will require minor, periodic updates throughout the two-year period. For example, the results of the 2020 General Election led to changes as to who holds several of the elected and appointed positions listed in the plan. Several key positions have not yet been filled, including the currently vacant, Orange County Board of Supervisor's seat for District 2, and some of the appointed positions with the federal agencies. Staff will further update the plan as new information becomes available and will keep an up-to-date version of the plan on the Committee's web page.

In addition, the Action Plan contains a column that lists who is responsible for each of the Action Steps. Staff anticipates that the names or positions listed may be updated or changed over time. Such revisions will also be incorporated by staff and an updated version of the Action Plan will be posted to the Committee's web page.

**NOTICING:**

The agenda item has been noticed according to the Brown Act (72 hours in advance of the meeting at which the City Council considers the item).

**ATTACHMENTS:**

Attachment A – Government Relations Action Plan for 2021-2023

Attachment B – Airport/Aviation Government Relations Plan for 2021-2023

Airport / Aviation Government Relations Action Plan 2021-2023			
Focus Area	Objective (s)	Action Steps	Responsible Person(s)
Development of General Aviation Improvement Program	1) Monitor Development of GAIP; 2) Advocate for County development of Fly Quiet program for general aviation.	Regular communication with FBOs through 2023	Staff, committee rep
		Monthly communication with JWA staff through 2023	Staff, Kevin Karpe, committee rep
		Maintain regular communication w/ Dist. 2 Supervisor	Council, Cori Takkinen, staff
		Attend relevant Airport Commission & BOS meetings	Staff, committee rep
Monitor County Decisions re: JWA	Closely follow and take a position on airport-related proposals or actions by the Board of Supervisors, Airport Commission, or JWA staff	Communicate quarterly with each Supervisor's office	Cori, staff
		Maintain regular communication w/ Dist. 2 Supervisor	Council, Cori, staff
		Meet w/ District 2 rep on Airport Commission 1x/yr	Council, staff, committee rep
		Meet w/ each Supervisor 1x year	Council, staff
		Communicate monthly w/ JWA staff	Staff, Kevin Karpe, committee rep.
		Monitor BOS & Airport Commission agendas	Committee rep, staff
		Monitor SCAG regional transportation plan	Council, staff, committee rep
Preservation of 1985 Settlement Agreement	1) Continue citizen-led advocacy and community communication that prioritizes Newport Beach's quality of life and preservation of the 1985 agreement; 2) Work with federal, state and local officials on strategies to balance airport and community needs.	Communicate quarterly with each Supervisor's office	Cori, staff
		Meet w/ each Supervisor 1x year	Council, staff
		Invite Supervisors & staff to Aviation Comm mtgs	Council, staff
		Share pertinent info w/ Corridor Cities	Council, staff
		Attend countywide / local gov meetings	Council, staff
		Meet w/ Congresswoman Steel 1-2x per year	Council, Channon, staff
		Meet w/ Assemblywoman & State Senator as needed	Council, staff
Implementation of 2018 FAA Reauthorization Act	1) Continued engagement with Congressional reps to ensure Newport Beach's priorities are communicated; 2) Track implementation process & advocate for JWA's selection for noise reduction strategies; 3) Develop working relationship with FAA regional administrator and ombudsman.	Communicate w/ CA Senators and Congresswoman	Council, Channon
		Coordinate w/ NB delegation on outreach to other CA delegation members	Channon, Council
		Meet with FAA regional staff 2nd quarter 2021	Council, staff, consultants
		Invite regional ombudsman to visit Newport Beach TBD	Staff
Legislative Solutions to Aircraft Overflight Noise and Pollution	Propose and/or support federal legislation that will ultimately result in reductions to aircraft overflight noise and pollution.	Continue pursuit of incentives for fleet transition	Channon, Council, staff,
		Submit appropriations requests re: aircraft noise	Channon, staff
		Follow Quiet Skies Caucus actions & legislation	Committee rep, Channon, staff
		I.d. other CA and US cities for coalition building	Channon, committee rep
State & Local			
Federal			



## **City of Newport Beach Airport / Aviation Government Relations Plan 2021-2023**

### Introduction

John Wayne Airport (JWA) began as a private landing strip in the 1920s and each ensuing decade has brought growth and change to the airport's operations and increasingly adverse impacts upon Newport Beach neighborhoods. Today, JWA is a thriving commercial airport.

For the past 35 years, the City of Newport Beach and citizen-led aviation groups have worked together to stave off additional, substantive changes to JWA's operations, particularly those that would further erode the quality of life in our community. We have had tangible success in working with the County of Orange, specifically, on the signing of the landmark 1985 John Wayne Airport Settlement Agreement and related amendments. Maintaining good communication and a positive working relationship with the County is essential to the longevity of that agreement.

It's important to note that some aspects of the airport's operation – such as the determination of arrival and departure path locations - are beyond the County's purview as the nation's airspace is controlled by the Federal Aviation Administration (FAA). This was most recently illustrated with the implementation of the FAA's NextGen program at JWA and airports throughout the country. Thus, it's important for Newport Beach to continue to work with federal legislators and administrators on the implementation of noise and pollution reduction provisions contained in the 2018 FAA reauthorization bill and on the development of new legislation.

The City and Newport Beach citizen groups, being among the airport's primary stakeholder groups, collectively desire to work together and with county, state and federal officials on strategies to balance airport and community needs and to advocate for the protection of our city and the environmental assets and public amenities found within it.

The goals, objectives and strategies contained in this plan are in accordance with City Council [Policy A-17](#) and the City's [legislative platform](#) (see *I – AVIATION* under Platform Issues) and will reflect any related, annual priorities of the Aviation Committee. The plan will be implemented by the City, with City Council oversight.

## Goal

Influence public policy and decision making related to aircraft overflight noise and John Wayne Airport operations.

## Priority Focus Areas

1. Development of the General Aviation Improvement Program
2. County of Orange decisions regarding John Wayne Airport
3. Preservation of the 1985 John Wayne Airport Settlement Agreement
4. Implementation of the 2018 FAA Reauthorization Act
5. Legislative solutions to aircraft overflight noise and pollution

## Target Audiences - Local and State

1. County of Orange
  - a. Board of Supervisors
    - a. TBD
    - b. Andrew Do
    - c. Lisa Bartlett
    - d. Doug Chaffee
    - e. Don Wagner
  - b. County CEO
  - c. OC Airport Commission
  - d. Airport Land Use Commission
  - e. Airport Director and JWA staff
2. Corridor Cities
  - a. Staff representatives
  - b. Elected and appointed officials
  - c. Community groups
3. State of California
  - a. Assemblywoman Cottie Petrie-Norris
  - b. Senator Dave Min
4. Other Stakeholders
  - a. Newport Beach Community
  - b. Tourism Industry Officials
  - c. Orange County Business Council
  - d. Other California and US Cities

Target Audiences - Federal

5. Congress

- a. Congresswoman Michelle Steel
- b. Senators Dianne Feinstein and Alex Padilla
- c. Chairman Peter DeFazio (D-OR) and Members of House Transportation & Infrastructure Committee
- d. Chairwoman Maria Cantwell (D-WA ) and Members of the Senate Commerce, Science and Transportation Committee
- e. Members of the Quiet Skies Caucus

6. FAA

- a. Steve Dickson, Administrator
- b. Assistant Administrator for Policy, International Affairs and Environment
- c. Raquel Girvin, Regional Administrator, Western Pacific Region
- d. Faviola Garcia, Sr. Advisor to the Regional Administrator
- e. Regional Ombudsman

7. EPA

- a. Associate Administrator for Policy

Strategies and Tactics – Local and State

**Focus Area 1: John Wayne Airport General Aviation Improvement Program Development**

Objective(s): Monitor the development of the GAIP through regular communication with County officials and the Fixed Base Operators.

Advocate for County development of a Fly Quiet Program for General Aviation.

Timeline: Through December 2028.

Action Steps:

1. Continue regular communication with selected FBOs through December 2023.
2. Continue regular, monthly communication with JWA staff through December 2023.
3. Maintain regular communication with District 2 Supervisor's office.
4. Attend relevant Airport Commission meetings.

**Focus Area 2: County decisions regarding John Wayne Airport**

Objective(s): Closely follow and take a position on airport-related proposals or actions by the Board of Supervisors, Airport Commission or JWA staff, particularly those that could lead to an expansion of the airport's operations or otherwise affect the quality of life in Newport Beach.

Timeline: Ongoing in 2021 and beyond.



Action Steps:

1. Maintain relationships, and communicate at least quarterly, with the staff member in each County Supervisor's Office that handles aviation/airport issues.
2. Maintain regular communication with the Second District Supervisor and staff.
3. Meet at least once per year with the District 2 representative on the OC Airport Commission.
4. Meet with each County Supervisor at least once per year.
5. Maintain monthly communication with JWA staff.
6. Monitor monthly Airport Commission meeting agendas and advocate on priority items.
7. Monitor SCAG regional transportation plan.

**Focus Area 3: Preservation of the 1985 John Wayne Airport Settlement Agreement**

Objective(s): Continue 35+ years of citizen-led advocacy and community communication that prioritizes Newport Beach's quality of life and preservation of the 1985 agreement. Work collectively and with Federal, State and Local partners on strategies to balance airport and community needs.

Timeline: Ongoing

Action Steps

1. Maintain relationships, and communicate at least quarterly, with the staff member in each County Supervisor's Office that handles aviation/airport issues.
2. Meet with each County Supervisor at least once per year.
3. Invite Supervisor(s) and/or their staff to attend Aviation Committee Meetings and aviation-related community workshops.
4. Share pertinent information with Corridor Cities.
5. Attend countywide, local government meetings (Orange County City Managers Association, Association of California Cities – Orange County, League of California Cities – Orange County) to ensure Newport Beach has representation and a voice in discussions related to JWA.
6. Meet with Congresswoman Steel 1-2x/year.
7. Meet with Assemblywoman Petrie-Norris and Senator Min as needed.

**Strategies & Tactics – Federal**

**Focus Area 4: Implementation of the FAA Reauthorization Act of 2018**

Objective(s): Continued engagement with Congressional representatives and staff to ensure the priorities of Newport Beach residents are communicated.

Track the FAA's implementation process and advocate for JWA's selection for testing new noise reduction strategies.

Develop a working relationship with the FAA regional administrator and ombudsman.

Timeline: 117th Congress 1<sup>st</sup> session began January 3, 2021

Action Steps:

1. Maintain regular communication with Congresswoman Steel and staff, and the offices of Senators Feinstein and Padilla.
2. Coordinate with Newport Beach Congressional delegation on broader outreach to other CA delegation members and potential allies in other states during second quarter 2021.
3. Meet with FAA regional staff in second quarter 2021.
4. Invite new regional ombudsman to visit Newport Beach.

**Focus Area 5: Legislative Solutions to Aircraft Overflight Noise and Pollution**

Objective(s): Propose and/or support federal legislation that will ultimately result in reductions to aircraft overflight noise and pollution.

Timeline: January 2021 through legislative session

Action Steps:

1. Continue pursuit of tax incentives and vouchers to expedite air carrier fleet transitions to more fuel-efficient and quieter aircraft.
2. Submit appropriations requests that address aircraft noise.
3. Follow actions of the Quiet Skies caucus and legislation proposed by its members.
4. Identify and contact other California or U.S. cities with similar airport-related concerns for potential coalition building.

**Key Messages**

- Short Term
  - Our success depends on:
    - Continued pursuit of the quietest, safest and cleanest departure procedure possible out of John Wayne Airport.
    - Ensuring Newport Beach residents have an understanding of JWA operations and the protections in place due to the 1985 Settlement Agreement.
    - Unifying Newport Beach residents in our efforts to reduce the airport's negative impacts on our community.
    - Ensuring JWA's existing General Aviation facilities are developed as approved by the Board and the presence of small general aviation is maintained for decades to come.
- Long Term
  - Preserve the protections – noise limits, curfew, passenger caps, limits on expansion – provided by the 1985 Settlement Agreement and amendments and oppose changes that would adversely impact Newport Beach.

- Expect 100% of air carrier fleets serving JWA will use the quietest and cleanest engine technology available no later than 2026.
  - Advocate for legislation and policies that incentivize fleet transitions.
- Remain diligent and engaged in airport issues to preserve our quality of life.

### Tools

- White papers – Distribute briefing sheets airport issues.
- Website / Social Media – Keep website up-to-date and relay consistent messaging.
- Written Communication – Provide letters, white papers, fact sheets and other information as necessary to explain the City's position
- Relationships – Meet with elected officials and staff to further develop relationships and increase understanding of our community's concerns.
- Social media - Leverage platforms to educate community.

## 2021 Aviation Committee Priorities

Functional Area	Focus	2021 Priorities
<b>Airport Operations &amp; Relations</b>	Matters pertaining to development, operations, and other commercial and general aviation activities at John Wayne Airport.	<ul style="list-style-type: none"> <li>• Monitor General Aviation Improvement Program Development.</li> <li>• Pursue Implementation of Fly Quiet Program for General Aviation.</li> <li>• Conduct a comprehensive study of what other airports have done in terms of noise abatement and community relations and their success with related strategies.</li> <li>• Develop relationship with JWA management and staff and better understand their operations.</li> <li>• Monitor County decisions re: JWA and oppose any plan that would physically expand JWA or its operations.</li> </ul>
<b>Community Outreach / Communication</b>	Matters pertaining to providing information about and involving the community in the City's aviation-related activities.	<ul style="list-style-type: none"> <li>• Develop monthly content for staff to share via City communication channels and Committee members to share with their neighbors / organizations.</li> <li>• Implement the adopted Community Outreach Plan.</li> </ul>
<b>Government Relations</b>	Matters pertaining to working with county, state and federal officials on strategies to balance airport and community needs and to advocate for the protection of our city and its environmental assets and public amenities.	<ul style="list-style-type: none"> <li>• Implement the City's 2021 Aviation/Airport government relations plan.</li> <li>• Form Ad Hoc in Q4 2021 to review the City's Aviation/Airport government relations plan and recommend updates / changes for 2022.</li> <li>• Continue to develop and advocate for local, state and federal policies and strategies that incentivize air carriers to transition their fleets to quieter, less-polluting aircraft.</li> <li>• Establish good working relationship with the FAA.</li> </ul>
<b>Quieter Departures</b>	Matters pertaining to the technical aspects of reducing aircraft overflight noise and pollution.	<ul style="list-style-type: none"> <li>• Pursue changes to the existing JWA Standard Instrument Departures to restrict speed until a point offshore, alleviating the need for increased thrust.</li> <li>• Pursue broader adoption of the STAYY departure.</li> <li>• Ask air carriers to reapply power after the coastline.</li> <li>• Encourage air carriers to utilize the quietest aircraft in their fleets at JWA.</li> <li>• Monitor departures for early turns / flight path deviations.</li> </ul>





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# **NEWPORT BEACH**

## **Aviation Committee Staff Report**

February 22, 2021  
Agenda Item No. – IV. 4

**TO:** Members of the Aviation Committee

**FROM:** Grace Leung, City Manager

**PREPARED BY:** Tara Finnigan, Deputy City Manager  
**PHONE:** 949-644-3035

**TITLE:** Adopted Committee Priorities for 2021

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### **ABSTRACT:**

At its January 25, 2021 meeting, the Aviation Committee approved a list of priorities on which to focus its efforts during the calendar year.

### **RECOMMENDATION:**

- a) Determine this action is exempt from the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(2) and 15060(c)(3) of the CEQA Guidelines because this action will not result in a physical change to the environment, directly or indirectly;
- b) Receive and File.

### **DISCUSSION:**

At its January 25, 2021 meeting the Aviation Committee reviewed a list of proposed priorities on which to focus its work during the calendar year. The Committee approved the proposed priorities and approved including three additional priorities recommended by Committee members during the January meeting. The additional priorities are as follows:

- Establish good working relationship with the FAA.
- Encourage air carriers to utilize the quietest aircraft in their fleets at JWA.
- Monitor departures for early turns / flight path deviations.

The final, adopted list of the Aviation Committee's 2021 priorities is attached.

### **NOTICING:**

The agenda item has been noticed according to the Brown Act (72 hours in advance of the meeting at which the City Council considers the item).

### **ATTACHMENT:**

## 2021 Aviation Committee Priorities

## Aviation Committee - 2021 Priorities

Functional Area	Focus	2021 Priorities
<b>Airport Operations &amp; Relations</b>	Matters pertaining to development, operations, and other commercial and general aviation activities at John Wayne Airport.	<ul style="list-style-type: none"> <li>• Monitor General Aviation Improvement Program Development.</li> <li>• Pursue Implementation of Fly Quiet Program for General Aviation.</li> <li>• Conduct a comprehensive study of what other airports have done in terms of noise abatement and community relations and their success with related strategies.</li> <li>• Develop relationship with JWA management and staff and better understand their operations.</li> <li>• Monitor County decisions re: JWA and oppose any plan that would physically expand JWA or its operations.</li> </ul>
<b>Community Outreach / Communication</b>	Matters pertaining to providing information about and involving the community in the City's aviation-related activities.	<ul style="list-style-type: none"> <li>• Develop monthly content for staff to share via City communication channels and Committee members to share with their neighbors / organizations.</li> <li>• Implement the adopted Community Outreach Plan.</li> </ul>
<b>Government Relations</b>	Matters pertaining to working with county, state and federal officials on strategies to balance airport and community needs and to advocate for the protection of our city and its environmental assets and public amenities.	<ul style="list-style-type: none"> <li>• Implement the City's 2021 Aviation/Airport government relations plan.</li> <li>• Form Ad Hoc in Q4 2021 to review the City's Aviation/Airport government relations plan and recommend updates / changes for 2022.</li> <li>• Continue to develop and advocate for local, state and federal policies and strategies that incentivize air carriers to transition their fleets to quieter, less-polluting aircraft.</li> <li>• Establish good working relationship with the FAA.</li> </ul>
<b>Quieter Departures</b>	Matters pertaining to the technical aspects of reducing aircraft overflight noise and pollution.	<ul style="list-style-type: none"> <li>• Pursue changes to the existing JWA Standard Instrument Departures to restrict speed until a point offshore, alleviating the need for increased thrust.</li> <li>• Pursue broader adoption of the STAYY departure.</li> <li>• Ask air carriers to reapply power after the coastline.</li> <li>• Encourage air carriers to utilize the quietest aircraft in their fleets at JWA.</li> <li>• Monitor departures for early turns / flight path deviations.</li> </ul>





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# **NEWPORT BEACH**

## **Aviation Committee Staff Report**

February 22, 2021  
Agenda Item No. IV. 5

**TO:** CHAIR AND MEMBERS OF THE AVIATION COMMITTEE

**FROM:** Grace K. Leung, City Manager - 949-644-3001,  
gleung@newportbeachca.gov

**PREPARED BY:** Tara Finnigan, Deputy City Manager,  
tfinnigan@newportbeachca.gov

**PHONE:** 949-644-3035

**TITLE:** Aviation Committee Assignments for 2021

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### **ABSTRACT:**

At its January 25, 2021 meeting, the Aviation Committee adopted a list of annual priorities and a new format for reporting progress made toward achieving each priority. After the meeting, Committee members were surveyed as to which priorities they each desire to work on this year. Committee Chair Dixon and Vice Chair Blom reviewed the survey results and have made corresponding Committee assignments.

### **RECOMMENDATION:**

- a) Determine this action is exempt from the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(2) and 15060(c)(3) of the CEQA Guidelines because this action will not result in a physical change to the environment, directly or indirectly;
- b) Receive and File the 2021 Committee Assignments.
- c) Approve the formation of the Comprehensive Airport Study, Standard Instrument Departures, Early Turn Monitoring, Communication Content Development, Community Outreach, and Government Relations Plan Review Ad Hoc Committees.

### **DISCUSSION:**

At its January 25, 2021 meeting, the Aviation Committee adopted a list of annual priorities and a new format for reporting progress made toward achieving each priority. This year, to enable the Committee to work efficiently, and to provide more hands-on opportunities for members to work toward the priorities, the work will be divided among smaller Ad Hoc Committees and individual members.

After the January meeting, each Committee member was asked to complete a brief survey, indicating which of the four focus areas and corresponding priorities they desire to work on this year. The members were also asked to rank their selected focus areas and priorities from 1 (most interested) to 4 (least interested).

Staff and consultants reviewed the list of priorities, considered the work needed toward each, and then proposed how many members to assign to the individual priorities.

Committee Chair Diane Dixon and Vice Chair Noah Blom carefully reviewed the survey results, conferred with staff regarding the list of possible assignments, and made the list of Committee assignments for 2021. (Attachment) Chair Dixon and Vice Chair Blom took care to ensure each member has been assigned to work in a focus area that he or she ranked as their first or second choice.

Each committee member has been assigned to work on at least one priority. Depending on the amount of work anticipated toward that priority, and the information provided on each members' survey, some members have been assigned to a second priority.

Due to the size of the committee (15 members) and the number of priorities adopted for 2021, some of the assignments are to small, Ad Hoc committees and some are individual assignments. Please see the Attachment for details as to what each Ad Hoc Committee has been assigned to work on with City staff and the expiration date of each Ad Hoc.

Committee members with individual assignments will consult with City staff regarding work toward the priority and their assignments will expire at the end of calendar year 2021.

**NOTICING:**

The agenda item has been noticed according to the Brown Act (72 hours in advance of the meeting at which the City Council considers the item).

**ATTACHMENT:**

2021 Aviation Committee Assignments by Focus Area and Priority

## 2021 Aviation Committee Assignments by Focus Area and Priority

If more than one committee member is assigned, the member's name shown in **bold type** will serve as the lead.

### 1. Airport Operations & Relations

- a. For calendar year 2021, monitor and report to the Committee on the Development of the General Aviation Improvement Program.
  - i. [Steve Livingston](#)
- b. For calendar year 2021, consult with City staff regarding the Implementation of a Fly Quiet Program for General Aviation.
  - i. [Sharon Ray](#)
- c. Conduct a comprehensive study of what other airports have done in terms of noise abatement and community relations as well as their success with related strategies and present the study to the Committee. This Ad Hoc Committee will expire upon presentation of their final recommendation under this subsection.
  - i. **Alan Guenther**
  - ii. [Nancy Alston](#)
- d. For calendar year 2021, consult with City staff to develop a better understanding of JWA's operations and how the City and this Committee can develop more meaningful relationships with JWA management.
  - i. [Jeff Cole](#)
- e. For calendar year 2021, monitor and report to the Committee regarding any County decisions related to JWA that would physically expand JWA or its operations.
  - i. [Tom Meng](#)

### 2. Quieter Departures

- a. For calendar year 2021, consult with City staff to: pursue changes to the existing JWA Standard Instrument Departures, to restrict speed until a point offshore, alleviating the need for increased thrust; and work with City staff as they request air carriers to modify operations so that aircraft reapply power after the coastline. This Ad Hoc Committee will expire on December 31, 2021.
  - i. **Roger Ham**
  - ii. [Alan Guenther](#)
  - iii. [Hugh Logan](#)
- b. For calendar year 2021, consult with City staff as they pursue a broader adoption of the STAYY departure.
  - i. [Tony Khoury](#)
- c. For calendar year 2021, consult with City staff as they work to encourage air carriers to utilize the quietest aircraft in their fleets at JWA.
  - i. [Jack Stranberg](#)

- d. For calendar year 2021, monitor departures for early turns / flight path deviations and report back to the Committee. This Ad Hoc Committee will expire on December 31, 2021.
  - i. **Jeff Cole**
  - ii. Roger Ham

### 3. Communication / Outreach

- a. For calendar year 2021, consult with City staff as staff develops monthly content for City staff to share via City communication channels and for Committee members to share with their neighbors/organizations. This Ad Hoc Committee will expire on December 31, 2021.
  - i. **Nancy Alston**
  - ii. Sharon Ray
- b. For calendar year 2021, consult with City staff as they work to implement the adopted Community Outreach Plan. This Ad Hoc Committee will expire on December 31, 2021.
  - i. **Bonnie O'Neil**
  - ii. Tony Khoury

### 4. Government Relations

- a. For calendar year 2021, consult with City staff as they work to implement the City's 2021 Aviation/Airport government relations plan.
  - i. **Cameron Verdi**
- b. For calendar year 2021, review the City's Aviation/Airport government relations plan and recommend updates / changes for 2022 and report back to the Committee. This Ad Hoc Committee will expire on December 31, 2021.
  - i. **Jack Stranberg**
  - ii. Sue Dvorak
  - iii. Hugh Logan
- c. Continue to develop and advocate for local, state and federal policies and strategies that incentivize air carriers to transition their fleets to quieter, less-polluting aircraft. (Will be addressed as part of Government Relations Plan Implementation.)
- d. For calendar year 2021, consult with City staff as they work to establish a good working relationship with the FAA and assist City staff with research and tracking of the 2018 FAA Reauthorization Bill as well as recommendations for the next Reauthorization bill.
  - i. Sue Dvorak